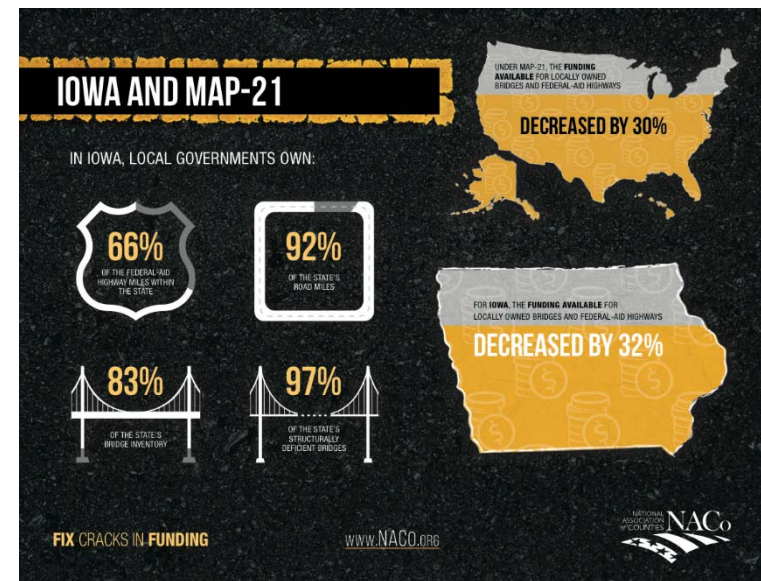

The FAST Act: Update on Surface Transportation Legislation

December 17, 2015



FAST Act | Reauthorization Process of MAP-21

- Passed summer of 2012, the **Moving Ahead for Progress in the 21st Century (MAP-21)** was a two year bill due to Highway Trust Fund Solvency
- MAP-21 was set to expire **September 20, 2014**, but was **extended five times**, similar to many other bills
 - TEA-21 (1998-2003, extended 12 times)
 - SAFETEA-LU (2005-2009, extended 10 times)
 - MAP-21 (2012-2014, extended 5 times)

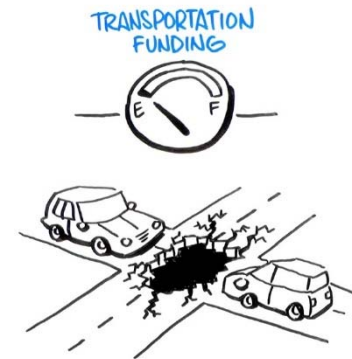


FAST Act | Highway Trust Fund (HTF)

- HTF was created in 1956 and gas was raised to 3 cents/gallon and 100% of revenue was dedicated to pay for interstate highway system.
- HTF pays for federal highway and transit programs
 - Federal gas tax (63% of HTF revenue)
 - Diesel tax (24% of HTF revenue)
- Increased spending: \$65 billion in transfers since 2008

Current tax revenue status:

- Diesel tax: 24.4 cents/gallon
- Gas tax: 18.4 cents/gallon



FAST Act | Reauthorization Process

- The FAST Act represents a **compromise between the reauthorization bills that came out of the House and Senate**
 - Senate Bill: Developing a Reliable and Innovative Vision for the Economy (**DRIVE**) Act, six-year bill with three years of funding
 - House Bill: Surface Transportation Reauthorization and Reform (**STRR**) Act of 2015, six-year bill and partial funding

Timeline of the FAST Act

- Oct. 29: Congress passed a short-term funding solution
- Nov. 6-30: Conference negotiations
- Dec. 1: Conference report “FAST Act” filed
- Dec. 3: House and Senate pass the FAST Act
- Dec. 4: President signs the FAST Act into law



FAST Act | County Priorities

- On December 3, the FAST Act was passed by both House and Senate that addresses **several county transportation priorities**:
 - Provides **long-term** certainty
 - Increased funding for **locally owned infrastructure**
 - Puts more funding into the **hands of local decision-makers**
 - Protects funding for **off-system bridges**
 - Provides funding for **rural and urban public transportation systems**
 - Builds on reforms for MAP-21 to **expedite project delivery**



MAP-21 vs. FAST Act Comparison Chart

County Priorities	MAP-21 (Public Law 112-141)	FAST Act (H.R. 22)
Long-term Funding Certainty <i>Counties need long-term funding certainty to plan, fund and deliver transformative transportation projects.</i>	<ul style="list-style-type: none"> • MAP-21 was passed in the summer of 2012 and provided a two-year authorization of surface transportation programs, which has been extended four times. 	<ul style="list-style-type: none"> • The FAST Act is a fully funded five-year authorization of surface transportation programs.
Increased Investment <i>Current levels of federal spending on transportation have failed to meet the needs of America's infrastructure, including county owned highways, bridges and transit systems.</i>	<ul style="list-style-type: none"> • MAP-21 authorized a total of \$105 billion from FY13 – FY14 for highway and transit programs (an average of \$52.5 billion per year). 	<ul style="list-style-type: none"> • The FAST Act authorizes a total of \$280 billion in spending from the Highway Trust Fund over FY 16 – FY 20 for highway and transit programs (an average of \$56.2 billion per year).
Increased Funding for Locally Owned Highways and Bridges <i>Counties and other local governments are major owners of the nation's transportation system, collectively owning 50 percent of the National Bridge Inventory and 78 percent of the nation's road miles, including 43 percent of all federal-aid highways.</i>	<ul style="list-style-type: none"> • MAP-21 consolidated and eliminated a number of federal-aid highway programs, including some that provided funding for county infrastructure. Overall, these changes caused a 30 percent decrease in the funding available to locally owned highways and bridges. 	<ul style="list-style-type: none"> • The FAST Act makes more federal-aid highway dollars available to locally owned highways and bridges. The bill also increases the overall funding for the Surface Transportation Program (STP) – now rebranded the Surface Transportation Block Grant Program (STBGP) and opens up the National Highway Performance Program (NHPP) to support all on-system bridges – essentially making an additional \$116.4 billion available to locally owned infrastructure, which more than repairs the 30 percent decrease in funding that occurred under MAP-21.

www.naco.org/map21

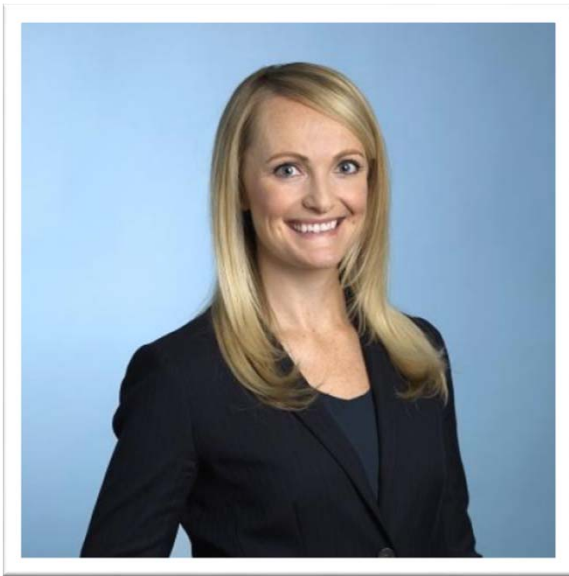


FAST Act | Long-term Certainty

- Five-year fully funded bill, longest measure in over a decade
- Congress used numerous pay-fors to offset a \$75 billion transfer to the HTF so it could fully fund a five-year reauthorization bill, including:
 - Increase National Highway Traffic Safety Administration (NHTSA) civil penalties (\$423 million)
 - Passport revocation for tax scofflaws (\$395 million)
 - Allow the IRS to hire private tax collectors (\$2.408 billion)
 - Customs fee indexation for inflation (\$5.188 billion)
 - Federal Reserve surplus account transfer (\$53.334 billion)
 - Federal Reserve dividend payment reduction (\$6.904 billion)
 - Strategic Petroleum Reserve sale of 66 million barrels (\$6.2 billion)
 - Office of Natural Resources Revenue (ONRR) royalty overpayment fix (\$320 million)
 - Total = \$75.172 billion



FAST Act | Thank You!



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ISAC Top Legislative Priorities for the 2016 Session

ISAC Legislative Team



Legislative Policy Committee (LPC)

- Chaired by ISAC Second Vice President
- 32 members (two from each affiliate)
- Develop legislative objectives for ISAC's legislative team to pursue for the upcoming session
- Meet in August and September to develop legislative platform

Legislative Policy Committee (LPC)

- Assessors: Dale McCrea and Deb McWhirter
- Auditors: Ken Kline and Dennis Parrott
- Community Services: Lori Elam and Shane Walter
- Conservation: Dan Cohen and Matt Cosgrove
- County Attorneys: Darin Raymond and Matt Wilbur
- Emergency Management: Thomas Craighton and Mike Goldberg
- Engineers: Lyle Brehm and Dan Eckert
- Environmental Health: Eric Bradley and Brian Hanft
- Information Technology: Micah Cutler and Jeff Rodda
- Public Health: Doug Beardsley and Lynelle Diers
- Records: Megan Clyman and Kris Colby
- Sheriffs and Deputies: Lonny Pulkrabek and Jared Schneider
- Supervisors: Carl Mattes and Burlin Matthews
- Treasurers: Kelley Busch and Tracey Marshall
- Veterans Affairs: Gary Boseneiler and Jerry Hansen
- Zoning: Joe Buffington and RJ Moore



ISAC Legislative Process

- LPC develops policy statements and legislative objectives
- Policy statements express long-term or continuing statements of principle important for local control, local government authority, and efficient county operation. These statements are designed to guide the Association in responding to public policy issues affecting county government.
- Legislative objectives provide specific problems and solutions for legislators to address. The ISAC policy team actively pursues bills for each legislative objective.
- Top priorities are presented during meetings with legislative leadership prior to the session.



ISAC Legislative Process

- ISAC Board reviews proposals for approval at October board meeting and sets top priorities
- Membership votes on platform at Fall School
- Legislative book published
- Legislators contacted
- Meetings with legislative leadership and the Governor



ISAC 2016 Top Priorities

- Delinquent Court Debt
- Distracted Driving
- E911 Funding
- Food Safety
- Mental Health and Disability Services

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Delinquent Court Debt

Problem:

- In the closing hours of the 2015 session the Iowa Legislature amended the statutes dealing with the collection of delinquent court debt.
- Those changes will dramatically decrease collections by the county attorney in future years resulting in the loss of millions of dollars to the county General Fund.



Delinquent Court Debt

Solution:

- Amend the statutes dealing with delinquent court debt to allow county attorneys to collect delinquent court debt beginning on day 31.
- Allow for the collection of any delinquent court debt that had been previously assigned to a private collection designee.

Distracted Driving

Problem:

- Distracted driving, inexperienced and impaired driving, as well as other factors result in hundreds of deaths on Iowa's roadways each year.
- While there is no simple solution to reduce the number of highway fatalities, there needs to be an enhanced effort on the awareness of the dangers of distracted and impaired driving.



Distracted Driving

Solution:

- ISAC supports defining distracted driving in relation to the use of a hand-held electronic device as a primary offense.

E911 Funding

Problem:

- Local Public Safety Answering Points (PSAPs) are struggling to fund dispatch operations and provide emergency 911 services on the amount of funding they receive from the E911 surcharge revenue.
- As a result, local taxpayers are subsidizing the cost of delivering emergency 911 services today.



E911 Funding

Solution:

- ISAC supports a new E911 surcharge funding proposal for PSAPs that increases the amount going to emergency 911 service delivery.

Food Safety

Problem:

- In the past 37 years, the Legislature has only increased food licensing fees twice. Both times, the increase was not enough to cover the cost of operating the program.
- Because of the low fees, many counties have returned the food program to the Department of Inspection and Appeals (DIA) which has forced DIA to take back other contracts to obtain additional license fees to afford inspecting the returned jurisdictions.
- In 2009 DIA inspected 23 counties and now DIA inspects 52 counties.
- Because of the low fees, DIA has lowered its inspection frequency two times in the past three years.
- Inadequate and irregular license fee increases are starving Iowa's food safety system and have the potential to put the health and lives of the consuming public at risk.



Food Safety

Solution:

- Increase food licensing fees to fully fund food safety program activities in compliance with Iowa Code.
- DIA should be authorized to administer the food licensing fees through the Iowa Administrative Code.
- There should be an automatic fee adjustment mechanism established to annually increase fees by the percentage increase in the consumer price index.



Mental Health and Disability Services

Problem:

- Counties are continuing to face long term funding challenges in the regional mental health and disability services (MH/DS) system.
- As current mental health funding from property tax collection is a frozen dollar amount in each county and with the state no longer providing equalization funding, a financial inequity is emerging in regions that have counties that cannot raise their levies accordingly to meet the service demands of their region.
- Further, as regions are committed to the full components of MH/DS redesign and want to provide additional core services, they are reluctant to do so without sustainable funding.



Mental Health and Disability Services

Solution:

- ISAC recommends that the Legislature update the MH/DS levy cap by establishing a new statewide per capita target that allows county boards of supervisors to adjust the individual county levies based on the region's budget needs.

Legislative Objectives

- Agricultural Building Value
Lucas Beenken (ISAC Lead)
- Agricultural Exemption from Zoning and Building Codes
Lucas Beenken (ISAC Lead)
- Bonding for County Courthouse Improvements
Jamie Cashman (ISAC Lead)
- Casino Smoking Ban
Jamie Cashman (ISAC Lead)
- Conservation Resources
Jamie Cashman (ISAC Lead)



Legislative Objectives

- County Courthouse Furniture and Equipment Funding
Jamie Cashman (ISAC Lead)
- County Infractions
Lucas Beenken (ISAC Lead)
- Emergency Power Tax Credit
Lucas Beenken (ISAC Lead)
- Funding for Co-Location of DHS Staff in County Office Space
Jamie Cashman (ISAC Lead)
- Iowa Public Agency Investment Trust
Lucas Beenken (ISAC Lead)



Legislative Objectives

- Publishing Notices
 Jamie Cashman (ISAC Lead)
- Prisoner Medical Costs
 Jamie Cashman (ISAC Lead)
- Secondary Roads
 Lucas Beenken (ISAC Lead)
- User Fees:
 - Driver's License (LB Lead)
 - Parking Fine and Court Debt Collection (LB Lead)
 - Sheriff's Civil Fees (JC Lead)
 - Writing Fees (LB Lead)



Bill Tracking Tools

The screenshot displays the Iowa Legislature's Bill Tracking Tools website. The browser window shows the URL <https://www.legis.iowa.gov/legislation/billTracking>. The website header includes the Iowa Legislature logo and a navigation menu with the following items: SENATE/HOUSE (highlighted with a red circle), LEGISLATORS, LEGISLATION, COMMITTEES, IOWA LAW & RULES, LEGISLATIVE AGENCIES, PUBLICATIONS, RESOURCES & CIVIC EDUCATION, LOBBYIST INFORMATION, and ARCHIVES. The main content area is titled "Bill Tracking Tools" and lists several tools: Prefiled Bills, BillBook, Clip Sheets (Senate | House), Proposed Legislation Tracking, Daily Legislation & Analysis, Session Daily, Directory of Legislation, Bill History, Bill Subject Index, Bill Request Logs, Code & Acts Sections Amended, Similar and Companions, Disposition of Bills, and Bill Version Tracking. On the right side, there are four search boxes: "BILLS Quick Search", "BILL KEYWORD Quick Search", "IOWA CODE Quick Search", and "IOWA ACTS Quick Search". The IOWA ACTS search box includes dropdown menus for GA (85) and Session (2), and a Chapter dropdown (1001). A footer note states: "Comments? webmaster@legis.iowa.gov (Please remember that the webmaster does not vote on bills. Direct all comments concerning legislation to State Legislators.)". The bottom of the screenshot shows a Windows taskbar with various application icons and a system tray displaying the time as 12:22 PM on 10/31/2014.

ISAC Legislative Bill Tracking Tool

- <http://affiliates.iowacounties.org/bills/>

File	Bill#	Title	Description	Staff	Affiliates	ISAC Position	House Status	Senate Status	Governor's Status	Comments
SSB	1173	Sheriff Fees		KH,JC	SHER	Tr	--	--		Ways and Means
SSB	2334	Supplemental Approp		LB,JC		U	--	--		Substituted by SF 2363
SSB	3001	DHS Renewal Process				NA	--	--		
SSB	3002	Off Road Vehicles		HD	REC	FYI	--	--		Died First
SSB	3003	Paddlefish License	PF	HD,JC	REC	Tr	--	--	FM Black	Succeeded by SF 2198
SSB	3004	Air Quality Permits				NA	--	--		
SSB	3005	Electronic Filings		All	All	U	--	--		Succeeded by SF 2184
SSB	3006	Advanced Nurse Practitioners				NA	--	--		
SSB	3007	Prescription Monitoring				NA	--	--		
SSB	3008	Controlled Substances				NA	--	--		
SSB	3009	Nursal Licensing				NA	--	--		
SSB	3010	Dental Board Executive Director				NA	--	--		
SSB	3011	Health Facility Regulation				NA	--	--		
SSB	3012	Non-Resident Pharmacy Licenses				NA	--	--		
SSB	3013	Dietetics				NA	--	--		
SSB	3014	DPH Omnibus Bill		HD	PH	FYI	--	--		Succeeded by SF 2196
SSB	3015	IRC Update				NA	--	--		
SSB	3016	Streamlined Sales Tax				NA	--	--		
SSB	3017	DOT Enforcement Officers				NA	--	--		
SSB	3018	Vehicle Scrapping				NA	--	--		
SSB	3019	Education Code Corrections				NA	--	--		
SSB	3020	Guard Education Assistance				NA	--	--		
SSB	3021	Extended Learning Grants				NA	--	--		
SSB	3022	Meth Precursors				NA	--	--		
SSB	3023	Spousal Support Consideration				NA	--	--		
SSB	3024	Sexual Predator Review				NA	--	--		
SSB	3025	Consumer Credit Thresholds				NA	--	--		
SSB	3026	Civil Interpreters				NA	--	--		
SSB	3027	Gideon Fellowships				NA	--	--		
SSB	3028	School Hours and Start Times				NA	--	--		
SSB	3029	Administrator Support				NA	--	--		
SSB	3030	English Language Learners				NA	--	--		
SSB	3031	Reading Professional Development				NA	--	--		
SSB	3032	Transitional Coaching				NA	--	--		
SSB	3033	Drone Rules				NA	--	--		
SSB	3034	Interference with a Correctional Officer		KH,JC	SHER	Tr	--	--		Died First
SSB	3035	Magistrates in Criminal Cases				NA	--	--		
SSB	3036	Magistrate Appointment		KH	ATTY.SUP	Tr	--	--		Died First
SSB	3037	Indigent Defense Practices				NA	--	--		
SSB	3038	Clerk of Court Appointments				NA	--	--		
SSB	3039	Domestic Abuse Residency				NA	--	--		
SSB	3040	Security Breaches				NA	--	--		
SSB	3041	Court Reporter Ethics				NA	--	--		
SSB	3042	Iowa Health Information Network		HD	PH	FYI	--	--		Died First
SSB	3043	Life-Sustaining Procedures				NA	--	--		
SSB	3044	Youth Gun Use	PF	KH,JC	SHER	Tr	--	--		Died First
SSB	3045	CSC Programs				NA	--	--		
SSB	3046	Whole Grade Sharing				NA	--	--		
SSB	3047	School Employee Code				NA	--	--		
SSB	3048	Fine Arts Core Curriculum				NA	--	--		
SSB	3049	Iowa Finance Authority Powers				NA	--	--		
SSB	3050	EDA Tax Credit Changes	HSB 540	LB	ASSR.SUP	FYI	U	--	FM Hart	Succeeded by SF 2256

File	Bill#	Title	Description	Staff	Priority	ISAC Position	House Status	Senate Status	Governor's Status	Comments
SSB	1172	Sheriff Fees		KH,JC				Dotzler, Seng, Bertrand		Ways and Means
SSB	2334	Supplemental Approp		LB,JC						Substituted by SF 2363
SSB	3001	DHS Renewal Process								
SSB	3002	Off Road Vehicles		HD						Died First
SSB	3003	Paddlefish License	PF	HD,JC				FM Black		Succeeded by SF 2190
SSB	3004	Air Quality Permits								
SSB	3005	Electronic Filings		All						Succeeded by SF 2184
SSB	3006	Advanced Nurse Practitioners								
SSB	3007	Prescription Monitoring								
SSB	3008	Controlled Substances								
SSB	3009	Nurse Licensing								
SSB	3010	Dental Board Executive Director								
SSB	3011	Health Facility Regulation								
SSB	3012	Non-Resident Pharmacy Licenses								
SSB	3013	Dietetics								
SSB	3014	DPH Omnibus Bill		HD						Succeeded by SF 2196
SSB	3015	IRC Update								
SSB	3016	Streamlined Sales Tax								
SSB	3017	DOT Enforcement Officers								
SSB	3018	Vehicle Scrapping								
SSB	3019	Education Code Corrections								
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SSB	3021	Extended Learning Grants								
SSB	3022	Meth Precursors								
SSB	3023	Spousal Support Consideration								
SSB	3024	Sexual Predator Review								
SSB	3025	Consumer Credit Thresholds				NA	--	--		
SSB	3026	Civil Interpreters				NA	--	--		
SSB	3027	Outdoor Fellowships				NA	--	--		
SSB	3028	School Hours and Start Times				NA	--	--		
SSB	3029	Administrator Support				NA	--	--		
SSB	3030	English Language Learners				NA	--	--		
SSB	3031	Reading Professional Development				NA	--	--		
SSB	3032	Transitional Coaching				NA	--	--		
SSB	3033	Drone Rules				NA	--	--		
SSB	3034	Interference with a Correctional Officer		KH,JC		SHER	Tr	--		Died First
SSB	3035	Magistrates in Criminal Cases				NA	--	--		
SSB	3036	Magistrate Appointment		KH		ATTY.SUP	Tr	--		Died First
SSB	3037	Indigent Defense Practices				NA	--	--		
SSB	3038	Clerk of Court Appointments				NA	--	--		
SSB	3039	Domestic Abuse Residency				NA	--	--		
SSB	3040	Security Breaches				NA	--	--		
SSB	3041	Court Reporter Ethics				NA	--	--		
SSB	3042	Iowa Health Information Network		HD		PH	FYI	--		Died First
SSB	3043	Life-Sustaining Procedures				NA	--	--		
SSB	3044	Youth Gun Use	PF	KH,JC		SHER	Tr	--		Died First
SSB	3045	CSC Programs				NA	--	--		
SSB	3046	Whole Grade Sharing				NA	--	--		
SSB	3047	School Employee Oaths				NA	--	--		
SSB	3048	Fine Arts Core Curriculum				NA	--	--		
SSB	3049	Iowa Finance Authority Powers				NA	--	--		
SSB	3050	EDA Tax Credit Changes	HSB 540	LB		ASSR.SUP	FYI	U		Succeeded by SF 2256

Filter for Affiliate(s)

- Treasurers
- Supervisors
- Sheriffs
- Recorders
- Public Health
- IT
- Engineers
- Emergency Management
- Environmental Health Organization
- Community Services
- Zoning
- Conservation Directors
- Auditors
- Attorney's
- Assessors
- All Elected
- All

Ok Cancel

Get Involved!

- **Contacting your legislator**
 - County Day at the Capitol – March 9, 2016
 - Phone calls
 - Email (clearly state your subject in the subject line)
 - Letters
 - Forums
- **Feedback**
 - ISAC Update emailed on Friday's during session
 - Use the Legislative Comment Form to provide feedback



Questions?

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